110TH CONGRESS 1ST SESSION

S. 1632

To ensure that vessels of the United States conveyed to eligible recipients for educational, cultural, historical, charitable, recreational, or other public purposes are maintained and utilized for the purposes for which they were conveyed.

IN THE SENATE OF THE UNITED STATES

June 14, 2007

Ms. Snowe introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

- To ensure that vessels of the United States conveyed to eligible recipients for educational, cultural, historical, charitable, recreational, or other public purposes are maintained and utilized for the purposes for which they were conveyed.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Vessel Conveyance
 - 5 Act".

1 SEC. 2. CONVEYANCE OF UNITED STATES VESSELS FOR

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<i>)</i> .	PUBLIC	PURPOSES.

- 3 (a) In General.—The conveyance of a United
- 4 States Government vessel to an eligible entity for use as
- 5 an educational, cultural, historical, charitable, or rec-
- 6 reational or other public purpose shall be made subject
- 7 to any conditions, including the reservation of such rights
- 8 on behalf of the United States, as the Secretary considers
- 9 necessary to ensure that the vessel will be maintained and
- 10 used in accordance with the purposes for which it was con-
- 11 veyed, including conditions necessary to ensure that unless
- 12 approved by the Secretary—
- 13 (1) the eligible entity to which the vessel is con-
- veyed may not sell, convey, assign, exchange, or en-
- cumber the vessel, any part thereof, or any associ-
- ated historic artifact conveyed to the eligible entity
- in conjunction with the vessel; and
- 18 (2) the eligible entity to which the vessel is con-
- veyed may not conduct any commercial activities at
- 20 the vessel, any part thereof, or in connection with
- 21 any associated historic artifact conveyed to the eligi-
- ble entity in conjunction with the vessel, in any man-
- 23 ner.
- 24 (b) REVERSION.—In addition to any term or condi-
- 25 tion established pursuant to this section, the conveyance
- 26 of a United States Government vessel shall include a con-

- 1 dition that the vessel, or any associated historic artifact
- 2 conveyed to the eligible entity in conjunction with the ves-
- 3 sel, at the option of the Secretary, shall revert to the
- 4 United States and be placed under the administrative con-
- 5 trol of the Administrator if, without approval of the Sec-
- 6 retary—
- 7 (1) the vessel, any part thereof, or any associ-
- 8 ated historic artifact ceases to be available for the
- 9 educational, cultural, historical, charitable, or rec-
- reational or other public purpose for which it was
- 11 conveyed under reasonable conditions which shall be
- set forth in the eligible entity's application;
- 13 (2) the vessel or any part thereof ceases to be
- maintained in a manner consistent with the commit-
- ments made by the eligible entity to which it was
- 16 conveyed;
- 17 (3) the eligible entity to which the vessel is con-
- veyed, sells, conveys, assigns, exchanges, or encum-
- bers the vessel, any part thereof, or any associated
- 20 historic artifact; or
- 21 (4) the eligible entity to which the vessel is con-
- veyed, conducts any commercial activities at the ves-
- sel, any part thereof, or in conjunction with any as-
- sociated historic artifact.

- 1 (c) AGREEMENT REQUIRED.—Except as may be oth-
- 2 erwise explicitly provided by statute, a United States Gov-
- 3 ernment vessel may not be conveyed to an entity unless
- 4 that entity agrees to comply with any terms or conditions
- 5 imposed on the conveyance under this section.
 - (d) Records and Monitoring.—

- (1) Compilation and transfer.—The Secretary shall provide a written or electronic record for each vessel conveyed pursuant to the Secretary's authority, including the vessel registration, the application for conveyance, the terms and conditions of conveyance, and any other documents associated with the conveyance, and any post-conveyance correspondence or other documentation, to the Administrator.
 - (2) Monitoring.—For a period not less than 5 years after the date of conveyance the Administrator shall monitor the eligible entity's use of the vessel conveyed to ensure that the vessel is being used in accordance with the purpose for which it was conveyed. The Administrator shall create a written or electronic record of such monitoring activities and their findings.
 - (3) Maintenance.—The Administrator shall maintain vessel conveyance records provided under

- 1 paragraph (1), and monitoring records created
- 2 under paragraph (2), on each vessel conveyed until
- 3 such time as the vessel is destroyed, scuttled, recy-
- 4 cled, or otherwise disposed of. The Administrator
- 5 may make the records available to the public.
- 6 (e) Cost Estimates.—The Secretary may provide
- 7 an estimate to an eligible entity of the cost of maintaining
- 8 and operating any vessel to be conveyed to that entity.
- 9 (f) Guidance.—The Secretary may issue guidance
- 10 concerning the types and extent of commercial activities,
- 11 including the sale of goods or services incidental to, and
- 12 consistent with, the purposes for which a vessel was con-
- 13 veyed, that are approved by the Secretary for purposes
- 14 of subsections (a)(2) and (b)(4) of this section.

15 SEC. 3. WORKING GROUP ON CONVEYANCE OF UNITED

- 16 STATES VESSELS.
- 17 Within 180 days after the date of enactment of this
- 18 Act, the Secretary of Transportation shall convene a work-
- 19 ing group, composed of representatives from the Maritime
- 20 Administration, the Coast Guard, and the United States
- 21 Navy to review and to make recommendations on a com-
- 22 mon set of conditions for the conveyance of vessels of the
- 23 United States to eligible entities (as defined in section
- 24 2(d)(2)). The Secretary may request the participation of

- 1 senior representatives of any other Federal department or
- 2 agency, as appropriate.

3 SEC. 4. CIVIL ENFORCEMENT OF CONVEYANCE CONDI-

- 4 TIONS.
- 5 (a) Civil Administrative Penalties.—
- 6 (1) Any eligible entity found by the Secretary, 7 after notice and opportunity for a hearing in accord-8 ance with section 554 of title 5, United States Code, 9 to have failed to comply with the terms and condi-10 tions under which a vessel was conveyed to it shall 11 be liable to the United States for a civil penalty. The 12 amount of the civil penalty under this paragraph 13 shall not exceed \$10,000 for each violation. Each 14 day of a continuing violation shall constitute a sepa-15 rate violation.
 - (2) Compromise or other action by the secretary.—The Secretary may compromise, modify, or remit, with or without conditions, any civil administrative penalty imposed under this section that has not been referred to the Attorney General for further enforcement action.
- 22 (b) Hearing.—For the purposes of conducting any 23 investigation or hearing under this section, the Secretary 24 may issue subpoenas for the attendance and testimony of 25 witnesses and the production of relevant papers, books,

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- 1 and documents, and may administer oaths. Witnesses
- 2 summoned shall be paid the same fees and mileage that
- 3 are paid to witnesses in the courts of the United States.
- 4 In case of contempt or refusal to obey a subpoena served
- 5 upon any person pursuant to this subsection, the district
- 6 court of the United States for any district in which such
- 7 person is found, resides, or transacts business, upon appli-
- 8 cation by the United States and after notice to such per-
- 9 son, shall have jurisdiction to issue an order requiring
- 10 such person to appear and give testimony before the Sec-
- 11 retary or to appear and produce documents before the Sec-
- 12 retary, or both, and any failure to obey such order of the
- 13 court may be punished by such court as a contempt there-
- 14 of. Nothing in this Act shall be construed to grant juris-
- 15 diction to a district court to entertain an application for
- 16 an order to enforce a subpoena issued by the Secretary
- 17 of Commerce to the Federal Government or any entity
- 18 thereof.
- 19 (c) Jurisdiction.—The United States district
- 20 courts shall have original jurisdiction of any action under
- 21 this section arising out of or in connection with the oper-
- 22 ation, maintenance, or disposition of a conveyed vessel,
- 23 and proceedings with respect to any such action may be
- 24 instituted in the judicial district in which any defendant
- 25 resides or may be found. For the purpose of this section,

- 1 American Samoa shall be included within the judicial dis-
- 2 trict of the District Court of the United States for the
- 3 District of Hawaii.
- 4 (d) Collection.—If an eligible entity fails to pay
- 5 an assessment of a civil penalty after it has become a final
- 6 and unappealable order, or after the appropriate court has
- 7 entered final judgment in favor of the Secretary, the mat-
- 8 ter may be referred to the Attorney General, who may re-
- 9 cover the amount (plus interest at currently prevailing
- 10 rates from the date of the final order). In such action the
- 11 validity, amount, and appropriateness of the final order
- 12 imposing the civil penalty shall not be subject to review.
- 13 Any eligible entity that fails to pay, on a timely basis, the
- 14 amount of an assessment of a civil penalty shall be re-
- 15 quired to pay, in addition to such amount and interest,
- 16 attorney's fees and costs for collection proceedings and a
- 17 quarterly nonpayment penalty for each quarter during
- 18 which such failure to pay persists. Such nonpayment pen-
- 19 alty shall be in an amount equal to 20 percent of the ag-
- 20 gregate amount of such the entity's penalties and non-
- 21 payment penalties which are unpaid as of the beginning
- 22 of such quarter.
- (e) Nationwide Service of Process.—In any ac-
- 24 tion by the United States under this Act, process may be
- 25 served in any district where the defendant is found, re-

- 1 sides, transacts business or has appointed an agent for
- 2 the service of process, and for civil cases may also be
- 3 served in a place not within the United States in accord-
- 4 ance with Rule 4 of the Federal Rules of Civil Procedure.

5 SEC. 5. DEFINITIONS.

6 In this Act:

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- 7 (1) Administrator.—The term "Adminis-8 trator" means the Administrator of General Serv-9 ices.
- 10 (2) ELIGIBLE ENTITY.—The term "eligible enti11 ty" means a State or local government, nonprofit
 12 corporation, educational agency, community develop13 ment organization, or other entity that agrees to
 14 comply with the conditions established under this
 15 section.
 - (3) Secretary.—The term "Secretary" means the Secretary of the department or agency on whose authority a vessel is conveyed to an eligible entity.
 - (4) United States Government vessel.—
 The term "United States government vessel" means a vessel owned by the United States Government.

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